

FINANCIAL REPORT 2006-2005

# FINANCIAL STATEMENTS

# **AND**

# REQUIRED SUPPLEMENTAL INFORMATION

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#### PRESIDENT'S LETTER OF TRANSMITTAL

December 8, 2006

Kevin Raymond, Chair Board of Trustees Western Washington University Bellingham, WA 98225

Dear Mr. Raymond:

We are pleased to submit the Annual Financial Report of Western Washington University. The accounts of the University are maintained in accordance with policies and regulations established by Washington State and its Office of Financial Management. This report has been prepared in accordance with generally accepted accounting principles and following the guidance of the Governmental Accounting Standards Board.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

KPMG LLP, Certified Public Accountants, have issued an unqualified ("clean") opinion on the Western Washington University financial statements for the year ended June 30, 2006. This opinion is included in the independent auditor's report.

Management's discussion and analysis, located at the front of the financial section of this report, provides a narrative introduction, overview, and analysis of the basic financial statements. Western Washington University is recognized nationwide as a distinctive public comprehensive university. For the ninth year in a row, Western is ranked second among public master's-granting universities in the West, according to the 2006 U.S. News & World Report college rankings. Only two public schools are ranked in the top 20 among master's-granting universities in the West. Western's national academic excellence and faculty, as well as its prime location, make it an institution "in demand", which will continue to help it weather more difficult economic climates.

Sincerely,

Karen W. Morse

President

George A. Pierce

Vice President for Business and Financial Affairs

#### UNIVERSITY TRUSTEES AND OFFICERS

## **BOARD OF TRUSTEES**

Kevin Raymond, Chair Philip E. Sharpe, Jr., Vice Chair Peggy Zoro, Secretary Stacy Pederson, Student Trustee Howard Lincoln Dennis Madsen John D. Warner Grace T. Yuan

## **ADMINISTRATIVE OFFICERS**

Karen W. Morse, President
Andrew R. Bodman, Provost and Vice President for Academic Affairs
George A. Pierce, Vice President for Business and Financial Affairs
Eileen V. Coughlin, Vice President for Student Affairs and Academic Support Services
Robert F. Frazier, Vice President for External Affairs
Stephanie Bowers, Vice President for University Advancement
Mary R. Carlson, Assistant Vice President for Business and Financial Affairs
Shonda L. Shipman, Interim Accounting Director, Fiscal Services and Business Support



## **Overview of the Financial Statements and Financial Analysis**

The following discussion and analysis provides an overview of the financial position and activities of Western Washington University (University) for the years ended June 30, 2006 and 2005. This discussion has been prepared by management and should be read in conjunction with the financial statements and accompanying notes which follow this section.

#### **Presentation of the Financial Statements**

The University's financial reports include the Statements of Net Assets, the Statements of Revenues, Expenses, and Changes in Net Assets, and the Statements of Cash Flows.

The statements are formatted following the guidelines of the Governmental Accounting Standards Board (GASB) pronouncements. These financial statements are prepared in accordance with Governmental Accounting Standards Board (GASB) principles, which establish standards for external financial reporting for public colleges and universities. The University's financial statements have been prepared using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis, revenues are recognized when earned, and expenses are recorded when an obligation has been incurred.

#### **Financial Health**

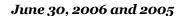
The Statements of Net Assets present the financial condition of the University at the end of the last three fiscal years and report all assets and liabilities of the University.

The amounts in these statements represent the assets available to continue the operations of the institution, also identifies how much the institution owes vendors, investors and lending institutions. Finally, the difference between total assets and total liabilities, net assets, is one indicator of the current financial condition of the University. The change in net assets measures whether the overall financial condition has improved or deteriorated during the year.

Below is a condensed view of the Statement of Net Assets as of June 30, 2006, 2005, and 2004:

	2006	2006 2005 2 (Dollars in thousands)						
Assets								
Current assets	\$ 63,624	\$	63,781	\$	58,824			
Non-current assets	25,144		16,202		21,764			
Land and capital assets	316,027		304,027		292,536			
Total assets	 404,795		384,010		373,124			
Liabilities								
Current liabilities	26,290		26,966		28,342			
Non-current liabilities	74,359		66,983		68,787			
Total liabilities	 100,649		93,949		97,129			
Net Assets								
Invested in capital assets, net	246,343		234,675		226,057			
Restricted, non-expendable	3,922		3,419		3,369			
Restricted, expendable:	19,108		19,676		18,653			
Unrestricted	34,773		32,291		27,916			
Total net assets	\$ 304,146	\$	290,061	\$	275,995			

The University's total assets at the end of fiscal years 2006, 2005, and 2004 were \$405 million, \$384 million, and \$373 million, respectively. This increase of \$32 million in three years is largely the result of the University's on-going capital building program.





Over these last three years, the University has continued working on the campus infrastructure, with the goals of easing the crowded conditions on campus and providing students with state-of-the-art learning facilities. Projects completed or under construction are the Communications Building, new tennis courts, the remodel of the Shannon Point Undergraduate Center, and the Academic Instructional Center, which is scheduled to open for classes winter quarter 2008. University Residences has also undertaken major capital projects, including the two phase renovation of the Higginson Hall student residence and the remodel of the Arntzen Hall food service facility.

The University's current investments decreased during fiscal 2006 while current cash and cash equivalents have increased. This change results from increased investments in the LGIP offering higher interest rates in liquid investments over the rates in investment vehicles. Noncurrent assets have increased during 2006 primarily due to the investment of the remaining \$8.1 million in bonds issued by University Residences and the addition of completed capital assets.

Western's current liabilities over the last three years, while fluctuating slightly due to increased deferred revenue and the current portion of bonds payable, have remained steady. Noncurrent liabilities have increased due to the following bond issues by the Housing and Dining System:

In February 2006, the System issued \$9.62 million in revenue bonds to provide funding for the renovation of the Higginson Hall student residence.

In 2005, the System issued \$12.6 million in revenue refunding bonds to defease \$11.1 million in bonds issued in 1999 that were callable beginning in 2011. Management expects the refunding will provide a savings of approximately \$662,000 over the life of the bonds.

The University reports its "equity" in the following categories:

*Invested in Capital Assets, net of related debt* consists of the University's investments in land, buildings, infrastructure, furniture and equipment. These assets are shown at their acquisition cost, net of accumulated depreciation and outstanding debt obligations related to them.

#### Restricted Net Assets:

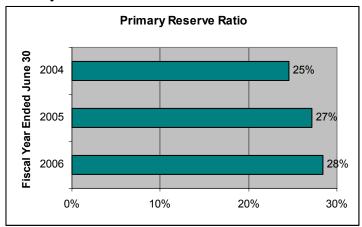
- *Nonexpendable* consists of funds on which the donor or other external party has imposed the restriction that the corpus is not available for expenditures but for investment purposes only.
- *Expendable* resources which the University is legally or contractually obligated to spend in accordance with time or purpose restrictions placed upon them by donors or other external parties. Some are restricted for use as loans to students or scholarships for students, others for research projects and others for capital projects.

*Unrestricted Net Assets* – includes all other funds available to the institution for the general and educational purposes of the University. Unrestricted assets are often internally designated for specific purposes, or to comply with bond covenants.

#### **Ratio Analysis**

Ratios can be helpful in evaluating the University's financial health and performance. Following are some strategic ratios to aid in analysis. We believe that the following two ratios will help provide a clear, high level assessment of the overall financial picture of the institution.

#### **Primary Reserve Ratio**



The Primary Reserve Ratio measures the financial strength of the institution and its component unit by comparing expendable net assets to total expenses. Expendable net assets represent those assets that the institution can access quickly and spend to satisfy its obligations. Expenses, rather than revenues, are used in the calculation since they are a better indicator of operating size, are less volatile generally, and are under greater management control. An upward trend in this ratio indicates a strengthening of financial condition.

Western's ratio has increased each year. The current year's increase is a result of the University's conservation of resources.

This conservation of resources has also resulted in progressive increases in Unrestricted Net Assets. These have increased by 7.6% from 2005 to 2006 and by 15.6% from 2004 to 2005.

## Statement of Revenues, Expenses, and Changes in Net Assets

The changes in total net assets, as presented on the Statement of Net Assets, are detailed in the activity presented in the Statement of Revenues, Expenses, and Changes in Net Assets. The statement presents the University's results of operations. In accordance with GASB reporting principles, revenues and expenses are classified as operating, non-operating or other.

In general, operating revenues are those received for providing goods and services to the customers of the institution, primarily students. Operating expenses are those expenses paid to acquire or produce the goods and services provided in return for the operating revenues. Basically this is the income from and the cost of carrying out the mission of Western Washington University.

Non-operating revenues are monies received for which goods and services are not provided. Under GASB reporting principles, state appropriations are classified as non-operating revenues. Investment income is also classified as non-operating revenue.

Following is a condensed view of the Statement of Revenues, Expenses, and Changes in Net Assets for the fiscal years ended June 30, 2006, 2005, and 2004:

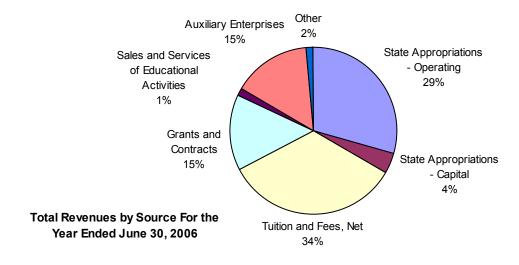


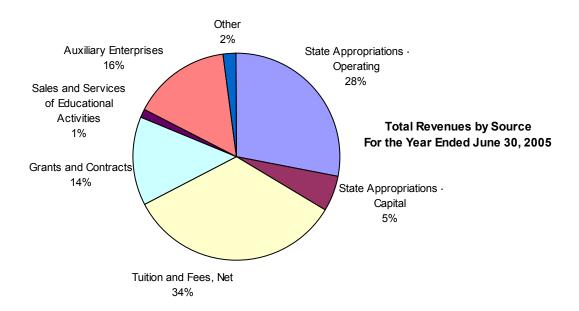
	2006	2005		2004
		ds)		
Operating revenues	\$ 139,116	\$ 132,668	\$	122,604
Operating expenses	 198,842	 188,789		177,138
Income (loss) from operations	 (59,726)	(56,121)		(54,534)
State appropriations revenue	62,901	58,015		56,273
Other non-operating revenues	5,378	4,028		3,677
Non-operating expenses	 (3,417)	 (3,038)		(2,218)
Income (loss) before other revenues	5,136	2,884		3,198
Other revenues	8,949	11,181		17,141
Increase in net assets	 14,085	14,065		20,339
Net assets, beginning of year	290,061	275,996		255,657
Net assets, end of year	\$ 304,146	\$ 290,061	\$	275,996

Over the last year, State appropriation revenues for operations increased from \$58 million to \$62.9 million, an 8% increase. The University increased tuition by approximately 6% in 2006 and by 7% for 2005 and 2004 due to increased rates. Enrollment increased an average of 1% per year from an average annual headcount of 12,193 in 2004 to 12,518 in 2006.

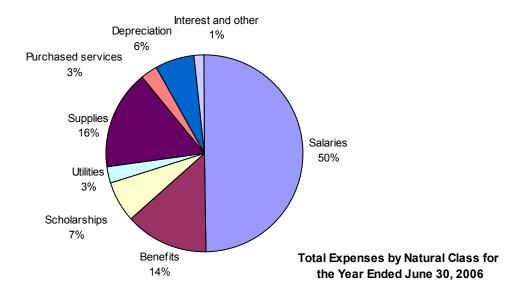
The University's largest component of revenue is tuition and fees, followed closely by State Appropriations.

The Capital appropriation received for the 2005-2007 biennium was the largest ever received by the University. Over the past three years, the increases in State Capital appropriation revenues have funded much needed construction of academic facilities and related infrastructure improvements such as new tennis courts and the remodel of the Shannon Point Undergraduate Center to meet Western's current and future enrollment.



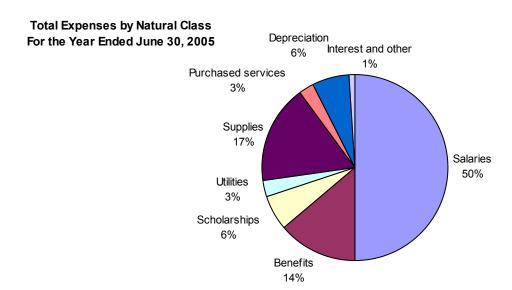


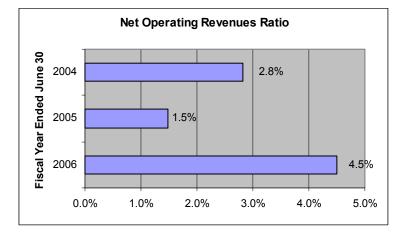
During the current fiscal year, total expenses increased by 5.4% or \$10.4 million versus an increase in fiscal 2005 of 6.9% or \$12.4 million. Increases are due primarily to increased salary and benefit costs in fiscal year 2006 and increased scholarships awarded to eligible students.



The University increased faculty and exempt salaries by 2.0% in 2005 and 4.5% in 2006. Classified staff also received pay increases of 3.2% in 2006. Utilities increased approximately \$766,000 due to higher usage rates as did purchased and personal services. The increase in personal services is a result of costs associated with legal representation during labor negotiations.







## **Net Operating Revenues Ratio**

The Net Operating Revenues Ratio indicates whether total operating activities of the institution and its component unit resulted in a surplus or deficit. This displays if the institution is "living within its means". A large surplus or deficit directly impacts the amount of funds added or subtracted from net assets, thereby affecting the primary reserve ratio.

Although net operating revenues ratio decreased between fiscal 2004 and 2005, Western was able to add to its reserves as a result of the additions to capital assets.

#### **Economic Factors That Will Affect the Future**

The State legislature appropriated \$400,000 in planning funds to support faculty studies of model facilities and the assessment of feasibility for projects involving the presence of the University on the Bellingham waterfront. Western's presence on the waterfront will provide unique educational and community opportunities.

In October 2006, the University purchased the Lincoln Creek property adjacent to the campus for approximately \$2.6 million dollars. This land will be utilized as a park and ride facility to promote alternative transportation methods to campus.



#### INDEPENDENT AUDITORS' REPORT



KPMG LLP Suite 900 801 Second Avenue Seattle, WA 98104

#### **Independent Auditors' Report**

The Board of Trustees Western Washington University:

We have audited the accompanying financial statements of Western Washington University and its discretely presented component unit as of and for the years ended June 30, 2006 and 2005, as listed in the table of contents. These financial statements are the responsibility of the University's management. Our responsibility is to express an opinion on these financial statements based on our audits. We did not audit the financial statements of Housing and Dining Systems, Student Recreation Center, or the Western Associated Students Bookstore, departments of the University as of and for the year ended June 30, 2005, which statements reflect total assets constituting 29% and total revenues constituting 18%, of the related totals. In addition, we did not audit the financial statements of Western Washington University Foundation, a discretely presented component unit. Those financial statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the above departments and component unit, are based solely on the reports of the other auditors.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits and the report of the other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audits and the reports of the other auditors, the financial statements referred to above present fairly, in all material respects, the financial position of Western Washington University and of its discretely presented component unit as of June 30, 2006 and 2005, and the changes in its financial position and, where applicable, cash flows thereof for the years then ended in conformity with accounting principles generally accepted in the United States of America.

As discussed in note 2 to the financial statements, the Foundation changed its policy for valuing real estate held for investment as of June 30, 2006.

The management's discussion and analysis on pages 4 through 9 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.



November 3, 2006

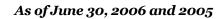




## STATEMENTS OF NET ASSETS

Assets	2006	2005
Current assets:	<b>.</b>	<b>.</b>
Cash and cash equivalents (Note 3)	\$ 22,538,278	\$ 7,948,818
Investments (Note 4)	29,592,796	42,092,403
Due from State Treasurer	1,630,880	2,189,598
Funds with State Treasurer (Note 5)	3,481,192	4,837,276
Interest receivable	1,519,490	1,212,164
Accounts receivable, net (Note 6)	3,065,681	4,057,641
Prepaid expenses	127,023	1,770
Inventories (Note 8)	1,668,863	1,441,656
Total current assets	63,624,203	63,781,326
Noncurrent assets:		
Cash and cash equivalents (Note 3)	197,148	203,189
Investments (Note 4)	17,247,584	8,231,085
Student loan receivable, net (Note 7)	7,698,631	7,766,946
Land (Note 9)	9,269,370	9,269,370
Capital assets, net (Note 9)	306,758,118	294,758,456
Total non-current assets	341,170,851	320,229,046
Total assets	404,795,054	384,010,372
Liabilities		
Current liabilities:		
Accounts payable and accrued liabilities	10,699,458	11,651,871
Deposits payable	2,182,628	1,634,393
Deferred revenues	4,070,745	4,586,829
Compensated absences (Note 11)	5,986,630	5,738,798
Current portion of bonds and notes payable (Notes 13-15)	2,805,752	2,368,817
Deposits held in custody for others	544,977	985,143
Total current liabilities	26,290,190	26,965,851
Noncurrent liabilities:	20,290,190	20,900,001
Bonds and notes payable (Notes 13-15)	74,358,544	66,983,690
Total Liabilities	100,648,734	93,949,541
Not Assets		
Net Assets		(
Invested in capital assets, net of related debt Restricted for:	246,343,280	234,675,319
Nonexpendable: scholarships and professorships Expendable:	3,922,207	3,419,017
Instruction and research	2,034,403	1,894,244
Loans	10,848,377	10,533,578
Capital Projects	6,225,226	7,247,723
Unrestricted	34,772,827	32,290,950
Total net assets	\$ 304,146,320	\$ 290,060,831

See Accompanying Notes to the Financial Statements





## STATEMENTS OF FINANCIAL POSITION

ASSETS		
	 2006	 2005
CASH AND CASH EQUIVALENTS	\$ 1,258,534	\$ 749,800
INVESTMENTS		
Short-term investment pool	5,321,839	4,251,236
Long-term investment pool	00 = 10 0(0	04 00- 0
Externally managed investments Real estate held for investment, net	23,742,062	21,895,277 822,000
Note receivable	1,430,000 492,000	492,000
Annuity and life income investments	5,064,415	5,081,709
Other	115,508	274,930
Total Investments	36,165,824	32,817,152
RECEIVABLES		
Promises to give, net	2,989,000	2,880,796
Other	6,768	4,844
Total Receivables	2,995,768	 2,885,640
15001000	=,,,,,,,,,,	 <u> </u>
OTHER ASSETS	14,228	4,219
CAPITAL ASSETS, net	1,144,404	 10,677
TOTAL ASSETS	\$ 41,578,758	\$ 36,467,488
LIABILITIES AND NET ASSETS		
LIABILITIES		
Accounts payable	\$ 107,023	\$ 75,300
Due to Western Washington University	444,578	
Annuity and life income obligations	1,853,178	2,006,115
Contingent obligation to Northwest		
Indian College Foundation	 1,051,258	 998,701
Total liabilities	 3,456,037	 3,080,116
NET ASSETS		
Unrestricted	9,148,494	8,035,199
Temporarily restricted	13,429,490	11,662,692
Permanently restricted	15,544,737	13,689,481
Total net assets	38,122,721	33,387,372
TOTAL LIABILITIES AND NET ASSETS	\$ 41,578,758	\$ 36,467,488
	 7-30/03/00	 50,70/,700

See accompanying notes to these financial statements



## STATEMENTS OF REVENUES, EXPENSES & CHANGES IN NET ASSETS

# For the years ended June 30, 2006 and 2005

_	20	006	2005					
<b>Operating Revenues</b>		_			_			
Student tuition and fees	\$ 82,548,623		\$	78,153,151				
Less scholarship allowances	(10,323,958)			(9,012,238)				
Net student tuition and fees		72,224,665			69,140,913			
Federal grants and contracts		16,700,009			16,239,436			
State and local grants and contracts		12,652,299			10,808,158			
Nongovernmental grants and contracts		1,880,368			1,652,328			
Sales and services of educational activities		2,903,382			2,849,666			
Interest earned on loans to students		151,364			132,343			
Auxiliary enterprises	35,553,161			34,503,407				
Less scholarship allowances	(2,949,431)			(2,658,639)				
Net auxiliary enterprises	_	32,603,730			31,844,768			
Total operating revenues		139,115,817			132,667,612			
Operating Expenses								
Salaries and wages		100,404,526			95,495,024			
Benefits		27,690,260			26,382,976			
Scholarships and fellowships		13,386,305			11,837,042			
Utilities		5,779,778			5,013,782			
Supplies and materials		33,190,662			32,682,646			
Purchased and personal services		5,535,030			4,967,301			
Depreciation	_	12,855,532			12,409,760			
Total operating expenses	_	198,842,093			188,788,531			
Operating loss	_	(59,726,276)			(56,120,919)			
Nonoperating Revenues <expenses></expenses>								
State appropriations		62,901,042			58,014,615			
Investment income		5,101,824			3,985,943			
Interest on indebtedness		(3,417,385)			(3,038,142)			
Gains on endowments		262,077			14,111			
Nonoperating rental property income, net		14,962			28,234			
Net non-operating revenues	_	64,862,520			59,004,761			
Gain before other revenues, expenses, gains, or loss	ses	5,136,244			2,883,842			
Other Revenues								
Capital appropriations		8,449,245			11,131,521			
Gifts to permanent endowments		500,000			50,000			
Total other revenues	_	8,949,245			11,181,521			
Increase in net assets		14,085,489			14,065,363			
Net assets, beginning of year		290,060,831			275,995,468			
Net assets, end of year	-	\$ 304,146,320			\$ 290,060,831			
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 $See \ Accompanying \ Notes \ to \ the \ Financial \ Statements$ 





## STATEMENTS OF ACTIVITIES & CHANGES IN NET ASSETS

	Un	restricted		emporarily Restricted	]	Permanently Restricted		2006
SUPPORT AND REVENUE								
Contributions	\$	441,420	\$	3,518,282	\$	1,855,151	\$	5,814,853
Less change in allowance for								
uncollectible promises to give		360		(440)		(170)		(250)
Services and facilities provided by								
Western Washington University		1,729,833						1,729,833
		2,171,613		3,517,842		1,854,981		7,544,436
Net unrealized gains (losses) on investments		713,933		857,856				1,571,789
Net realized gains (losses) on investments		5,307		285,334				290,641
Interest and dividends		347,512		519,855				867,367
Amortization				26,077				26,077
Fund raising events and other		21,133		547,959		275		569,367
Total support and revenue before net assets		3,259,498		5,754,923		1,855,256		10,869,677
released from restrictions		3,-37,17-		3,73 1,7-3		-,-00,-0-		,,,-,,
Net assets released from restrictions								
Satisfaction of program restrictions		2,637,587		(2,637,587)				
Satisfaction of spending								
allocation restrictions		1,444,505		(1,444,505)				
Satisfaction of administration								
fee restrictions		21 5,692		(215,692)				
Change in restrictions		47,893		(47,893)				
Total support and revenue		7,605,175		1,409,246		1,855,256		10,869,677
EXPENSES AND CHANGE IN VALUATION								
OF ANNUITY OBLIGATIONS								
Program services and grants		4,351,719						4,351,719
Management and general - WWU in-kind		873,214						873,214
Management and general - other		255,187						255,1 87
Fund raising - WWU in-kind		856,619						856,61 9
Fund raising		183,53 1						183,53 1
Total expenses		6,520,270						6,520,270
Change in valuation of annuity obligations		(28,390)		224,371				195,981
Total expenses and change in								
valuation of annuity obligations		6,491 ,880		224,371				6,716,251
CHANGE IN NET ASSETS BEFORE								
CUMULATIVE EFFECT OF CHANGE IN ACCOUNTING PRINCIPLE		1,1 13,295		1,184,875		1,855,256		4,153,426
CUMULATIVE EFFECT OF CHANGE IN ACCOUNTING PRINCIPLE				581,923				581,923
CHANGE IN NET ASSETS		1,113,295		1,766,798	-	1,855,256		4,735,349
NET ASSETS, beginning of year		8,035,199		1,/662,692		13,689,481		33,387,372
NET ASSETS, beginning of year NET ASSETS, end of year	\$	9,148,494	\$		Ф.		¢	
NET ASSETS, CHU UI YEAF	Ф	9,140,494	φ	13,429,490	\$	15,544,737	\$	38,122,721

See accompanying notes to these financial statements



## STATEMENTS OF ACTIVITIES AND CHANGES IN NET ASSETS

## For the year ended June 30, 2005

	Unre	estricted	F	Temporarily Restricted	Permanently estricted	2005
SUPPORT AND REVENUE						
Contributions	\$	2,306,393	\$	3,986,678	\$ 1,013,871	\$ 7,306,942
Less estimated annuities and income payable						
Less change in allowance for uncollectible promises to give		(1,020)		(10)	(8,340)	(9,370)
Services and facilities provided by						
Western Washington University		1,618,051		06.660	 	 1,618,051
		3,923,424		3,986,668	1,005,531	8,915,623
Net unrealized gains (losses) on investments		543,063		712,216		1,255,279
Net realized gains (losses) on investments		257		416,094		416,351
Interest and dividends		310,764		489,351		800,115
Amortization				22,000		22,000
Fund raising events and other		25,704		389,461		415,165
Total support and revenue						
before net assets released						
from restrictions		4,803,212		6,015,790	1,005,531	11,824,533
Net assets released from restrictions						
Satisfaction of program restrictions Satisfaction of spending		3,960,420		(3,960,420)		
allocation restrictions Satisfaction of administration		318,938		(318,938)		
fee restrictions		191,078		(191,078)		
Change in restrictions		185,411		(252,113)	66,702	
Total support and revenue		9,459,059		1,293,241	1,072,233	 11,824,533
EXPENSES AND CHANGE IN		9; <del>4</del> 39;039		1,293,241	1,0/2,233	11,024,033
VALUA TION OF ANNUITY OBLIGATIONS						
Program services and grants		4,517,109				4,517,109
Management and general - WWU in-kind		908,861				908,861
Management and general - other		211,546				211,546
Fund raising - WWU in-kind		709,190				709,190
Fund raising		160,313				 160,313
Total expenses		6,507,019				6,507,019
Change in valuation of annuity obligations		21,007		168,390		189,397
Total expenses and change in						
valuation of annuity obligations		6,528,026		168,390	 	 6,696,416
CHANGE IN NET ASSETS		2,931,033		1,124,851	1,072,233	5,128,117
NET ASSETS, beginning of year		5,104,166		10,537,841	 12,617,248	28,259,255
NET ASSETS, end of year	\$	8,035,199	\$	11,662,692	\$ 13,689,481	\$ 33,387,372

 $See\ accompanying\ notes\ to\ these\ financial\ statements$ 



## STATEMENTS OF CASH FLOWS

		2006		2005
Cash flows from operating activities				
Tuition and fees	\$	72,944,924	\$	69,507,643
Grants and contracts	Ψ	31,226,911	Ψ	28,294,626
Payments to vendors		(58,404,127)		(53,544,240)
Payments to employees for salaries and benefits		(127,958,787)		(121,372,010)
Loans issued to students		(1,961,155)		(1,986,377)
Collection of loans to students		2,033,703		2,012,202
Auxiliary enterprise charges		32,915,245		31,492,536
Sales and services of educational activities		2,968,639		2,933,662
Interest received on loans to students		151,364		132,343
Net cash used by operating activities		(46,083,283)		(42,529,615)
Cash flows from noncapital financing activities				
State appropriations		62,901,042		58,014,615
Direct Lending proceeds		46,913,250		48,671,279
Direct Lending disbursements		(46,985,840)		(48,601,330)
Gifts to permanent endowments		500,000		50,000
Net cash provided by noncapital financing activities		63,328,452	•	58,134,564
Cash flows from investing activities				
Purchases of investments		(152,422,100)		(140,262,394)
Proceeds from sales of investments		155,728,322		138,937,371
Interest received on investments		4,620,049		3,859,016
Net cash provided by investing activities		7,926,271		2,533,993
Cash flows from capital and related financing activities				
Proceeds from capital debt		10,141,019		13,029,037
Interest earned on bond proceeds		174,449		51,412
Capital appropriations		9,007,963		11,845,860
Permanent fund provided (used) for capital projects		1,356,084		(818,878)
Purchases of capital assets		(25,636,561)		(24,907,031)
Principal paid on capital debt		(2,329,230)		(14,692,572)
Interest paid on capital debt		(3,316,707)		(3,062,735)
Other activities		14,962		28,234
Net cash used by capital and related financing activities		(10,588,021)		(18,526,673)
Net increase (decrease) in cash and cash equivalents		14,583,419		(387,731)
Cash and cash equivalents, beginning of year		8,152,007		8,539,738
Cash and cash equivalents, end of year	\$	22,735,426	\$	8,152,007

See Accompanying Notes to the Financial Statements



## STATEMENTS OF CASH FLOWS

# **Reconciliation of Operating Loss to Net Cash Used by Operating Activities**

	2006	2005
Operating loss Adjustments to reconcile operating loss to net cash	(59,726,276)	\$ (56,120,919)
used by operating activities:  Depreciation expense	12,855,532	12,409,760
Changes in assets and liabilities		
Accounts receivable	(569,845)	(672,562)
Student loans receivable	68,315	20,055
Inventories	(227,207)	10,098
Prepaid expenses	(125,253)	15,609
Accounts payable and accrued expenses	(215,592)	1,047,544
Deferred revenue	989,589	843,581
Student and other deposits	548,235	(457,060)
Deposits held in custody	71,387	(14,991)
Compensated absences	247,832	389,270
Net cash used by operating activities \$\_\\$	(46,083,283)	\$ (42,529,615)

See Accompanying Notes to the Financial Statements

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Financial Reporting Entity**

Western Washington University is a comprehensive, degree granting public university in the State of Washington. It is governed by a Board of eight Trustees appointed by the Governor. These financial statements summarize all the fund types of the University including agency funds.

As defined by generally accepted accounting principles established by the GASB, the financial reporting entity consists of the primary government, as well as its component unit, the Western Washington University Foundation (the Foundation).

The Foundation is a legally separate, tax-exempt entity. The Foundation acts primarily as a fund-raising organization to supplement the resources that are available to the University in support of its programs. The board is self-perpetuating and consists of 31 members. Although the University does not control the timing or amount of receipts from the Foundation, the majority of the resources or income thereon that the Foundation holds and invests is restricted for the activities of the University by the donors. The Foundation's activity is reported in separate financial statements because of the difference in its reporting model, as further described below.

The Foundation reports its financial results under Financial Accounting Standards Board (FASB) Statement No. 116, Accounting for Contributions Received and Contributions Made, and FASB Statement No. 117, Financial Reporting for Not-for-Profit Organizations.

As such, certain revenue recognition criteria and presentation features are different from GASB. No modifications have been made to the Foundation's financial information in the University's financial statements for these differences; however significant note disclosures (see Note 2) to the Foundation's financial statements have been incorporated into the University's notes to the financial statements.

The Foundation's financial statements can be obtained by contacting the Foundation at (360) 650-3408.

#### **Financial Statement Presentation**

The financial statements are presented in accordance with generally accepted accounting principles and following the guidance given by the GASB.

#### **Basis of Accounting**

For financial reporting purposes, the University is considered a special-purpose government engaged only in business-type activities. Accordingly, the University's financial statements have been presented using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis, revenues are recognized when earned, and expenses are recorded when an obligation has been incurred. All intra-agency transactions have been eliminated. The University has elected not to apply any FASB pronouncements issued after November 30, 1989.

## Cash, Cash Equivalents and Investments

The University records all cash and cash equivalents at amortized cost, which approximates fair value. Investments held by the University are recorded at fair value. See Notes 3 and 4 to the financial statements for additional detail.

## Accounts Receivable

Accounts receivable consists of tuition and fee charges to students and auxiliary enterprise services provided to students, faculty and staff. It also includes amounts due from the Federal government, State and local governments, or private sources, in connection with reimbursement of allowable expenditures made pursuant to the University's grants and contracts. Accounts receivable are shown net of estimated uncollectible amounts.

#### Inventories

Inventories are carried at the lower of cost or market value.



#### Capital Assets

Land, buildings and equipment are recorded at cost or, if acquired by gift, at fair market value on the date of the gift. For equipment, the University's capitalization policy includes all items with a unit cost of \$5,000 or more and an estimated useful life of greater than one year. Renovations to buildings, infrastructure, and land improvements that significantly increase the value or extend the useful life of the structure are capitalized. Routine repairs and maintenance are charged to operating expense in the year in which the expense was incurred. Interest expense incurred during capital construction is capitalized as part of the building cost. During 2006 and 2005, \$0 and \$467,708 of construction related interest was capitalized, respectively.

Depreciation is computed using the straight line method over the estimated useful lives of the assets, generally 40 to 50 years for buildings, 20 to 25 years for infrastructure and land improvements, 15 years for library resources, and 5 to 7 years for equipment.

#### **Deferred Revenues**

Deferred revenues occur when revenues have been collected in advance for tuition and fees and certain auxiliary activities prior to the end of the fiscal year, but relate to the subsequent accounting period.

#### **Net Assets**

The University's net assets are classified as follows:

*Invested in capital assets, net of related debt* - This represents the University's total investment in capital assets, net of outstanding debt obligations related to those capital assets. To the extent debt has been incurred, but not yet expended for capital assets, such amounts are not included as a component of capital assets.

*Restricted net assets – expendable* - Restricted expendable net assets include resources in which the University is legally or contractually obligated to spend resources in accordance with restrictions imposed by external third parties.

Restricted net assets – nonexpendable - Nonexpendable restricted net assets consist of endowment and similar type funds in which donors or other outside sources have stipulated, as a condition of the gift instrument, that the principal is to be maintained inviolate and in perpetuity, and invested for the purpose of producing present and future income, which may either be expended or added to principal.

*Unrestricted net assets* - Unrestricted net assets represent resources derived from student tuition and fees, State appropriations, and sales and services of educational departments and auxiliary enterprises. These resources are used for transactions relating to the educational and general operations of the University, and may be used at the discretion of the governing board to meet expenses. These resources also include auxiliary enterprises, which are substantially self-supporting activities that provide services for students, faculty and staff.

#### Classification of Revenues

The University has classified its revenues as either operating or non-operating revenues according to the following criteria:

*Operating revenues* - Operating revenues include activities that have the characteristics of exchange transactions such as (1) student tuition and fees, net of scholarship discounts and allowances, (2) sales and services of auxiliary enterprises, (3) most Federal, State and local grants and contracts, and (4) interest on institutional student loans.

*Non-operating revenues* - Non-operating revenues include activities that have the characteristics of non-exchange transactions, such as gifts and contributions, State appropriations and investment income.

#### Scholarship Discounts and Allowances

Student tuition and fee revenues, and certain other revenues from students, are reported net of scholarship discounts and allowances in the Statements of Revenues, Expenses, and Changes in Net Assets. Scholarship discounts and allowances are the difference between the stated charge for goods and services provided by the University, and the amount that is paid by students and/or third parties making payments on the students' behalf. Certain governmental grants, such as Pell grants, and other Federal, State or non-governmental programs are recorded as either operating or





non-operating revenues in the University's financial Statements. To the extent that revenues from such programs are used to satisfy tuition and fees and other student charges, the University has recorded a scholarship discount and allowance.

## Tax Exemption

The University is a tax-exempt organization under the provisions of Section 115(a) of the Internal Revenue Code, and as such is exempt from federal income taxes on related income.

#### Reclassifications

Certain accounts in the prior year financial statements have been reclassified for comparative purposes to conform to the presentation in the current year financial statements.

#### 2. COMPONENT UNIT

The Foundation presents information about its financial position and activities according to the following three classes of net assets, depending on the existence and nature of donor restrictions:

*Unrestricted net assets* – Support received that is not subject to donor-imposed restrictions and over which the Board of Directors has discretionary control is classified as unrestricted.

Temporarily restricted net assets – Support received subject to donor-imposed use restrictions or time restrictions that will be met either through actions of the Foundation or by the passage of time is classified as temporarily restricted. In the period donor restrictions are met, temporarily restricted net assets are reclassified to unrestricted net assets and reported in the statement of activities as net assets released from restrictions.

*Permanently restricted net assets* – Support received subject to donor-imposed restrictions stipulating that funds be invested in perpetuity is classified as permanently restricted. In accordance with purposes stipulated by the donors, earnings from such funds may be either unrestricted or temporarily restricted.

*Change in accounting principle* - The Foundation has elected to change its accounting treatment for real estate held for investment as of June 30, 2006. Previously, the Foundation recorded these investments at the estimated fair value on the date of the donation. The new policy is to record these investments at their estimated value.

## 3. CASH AND CASH EQUIVALENTS

At June 30, 2006 and 2005, the carrying amount of cash and cash equivalents is \$22,538,279 and \$8,152,007 respectively. The carrying amount of cash and cash equivalents approximates the market value.

All cash, except for change funds, is covered by the Federal Deposit Insurance Corporation (FDIC), by collateral held in a multiple financial institution, or by collateral pool administered by the Washington Public Deposit Protection Commission (PDPC).

#### 4. INVESTMENTS

To maximize investment income, the University combines unrestricted cash funds from all areas into an investment pool. Investment income is allocated to University departments in proportion to the respective average balances in the investment pool. The University's pool is invested in certificates of deposit. The University held \$29,592,796 and \$42,092,403 in pooled investments at June 30, 2006 and 2005, respectively.



In addition to the investments in the pool, the University separately invested \$6,996,771 and \$1,100,000 of bond proceeds in time certificates of deposits and the LGIP, respectively at June 30, 2006.

As of June 30, 2006 and 2005, the Renewal and Replacement funds of \$2,212,729 and \$2,170,603 were separately invested in time certificates of deposit.

The University Endowment funds are invested under the direction of the Endowment Investment Committee. The committee is responsible for: reviewing and recommending policy to define investment objectives and allowable investments; monitoring investment performances and social concerns and recommending investments, investment managers and/or mutual funds. At June 30, 2006 and 2005, the University's Endowment fund held \$6,938,084 and \$6,060,482 in investments, respectively managed by three investment firms.

#### **Interest Rate Risk**

The University manages its exposure to fair value losses in the investment pool by employing a "laddered maturity" strategy, in which investments mature at varying times throughout the year. In accordance with the University's Investment Policy, no pool investment maturity exceeds five years.

Endowment funds are invested under Endowment Fund Policy guidelines. These guidelines include the primary objective of achieving long-term growth using prudent investing practices, and do not limit investment maturities as a means to manage interest rate exposure. At June 30, 2006 and 2005, the University held the following investments:

	Fair			Investmen	t Maturities (in	n Yea	rs)	
Investment Type	Value	I	Less than 1	1-2	2-3		3-4	>4 years
WWU Investment Pool:								
Time Certificates of Deposit	\$ 29,592,796	\$	22,709,665	\$ -	\$ 6,883,13	1 \$	-	\$ -
Renewal and Replacement Funds:								
Time Certificates of Deposit	2,212,729		2,212,729	-		-	-	-
Higginson Hall Bond Proceeds								
LGIP	6,996,771		6,996,771	-		-	-	-
Certificates of Deposit	1,100,000		-	1,100,000		-	-	-
WWU Endowment Funds:								
Mutual Funds - Money Market	1,444,490		1,444,490	-		-	-	-
Time Certificates of Deposit	197,950		197,950	-		-	-	-
U.S. Treasury Fixed Income Securities	1,239,331		-	-	865,618	3		373,713
U.S. Agency Fixed Income Securities	381,267		-	-		-	381,267	-
Equity Securities	3,675,046		-	-		-	-	-
Total Endowment Funds	6,938,084							
TOTAL INVESTMENTS	\$ 46 840 380							



At June 30, 2005, the University held the following investments:

		Fair	Investment Maturities (in Years)										
Investment Type		Value		Less than 1		1-2		2-3		3-4		>4 years	
WWU Investment Pool:													
Time Certificates of Deposit	\$	42,092,403	\$	30,017,255 \$	\$	7,804,750	\$		-	\$	4,270,398	\$	-
Renewal and Replacement Funds:													
Time Certificates of Deposit		2,170,603		1,152,978		1,017,625			-		-		-
WWU Endowment Funds:													
Mutual Funds - Money Market		1,292,492		1,292,492		-			-		-		-
Time Certificates of Deposit		397,615		199,065		198,550			-		-		-
U.S. Treasury Fixed Income Securities		930,908		174,652		-			-		563,738		192,518
U.S. Agency Fixed Income Securities		488,073		375,132		-			-		-		112,941
Equity Securities		2,951,394		-		-			-		-		-
Total Endowment Fund	s	6,060,482											
TOTAL INVESTMENTS	S_\$	50,323,488											

## Concentration of Credit Risk

Time certificates of deposit are either insured through the Federal Deposit Insurance Corporation (FDIC) or collateralized by assets held in a multiple financial institution collateral pool administered by the Washington Public Deposit Protection Commission (PDPC). In accordance with policy, Endowment Fund equity securities consist of domestic stocks that are traded on a national exchange and are of investment grade, international stocks that are represented by American Depository Receipts (ADR), and convertible stocks and bonds.

#### 5. FUNDS WITH STATE TREASURER

The balance of this account at June 30, 2006 and 2005 is \$3,481,192, and \$4,837,276, respectively and represent the University's share of net earnings of the Normal School Permanent Fund and tuition distributions, reduced by expenditures for capital projects and debt service incurred over the years.

The Normal School Permanent Fund, established under RCW 43.79.160, is a permanent endowment fund. Earnings from the investment are either reinvested or used for the benefit of Central Washington University, Eastern Washington University, Western Washington University, and The Evergreen State College. The investing activities are the responsibility of the Washington State Treasurer's Office.

At June 30, 2006 and 2005, the market value of the principal of the Normal School Permanent Fund is \$204,393,313 and \$212,535,866, respectively. The University's earnings on the fund for the year ended June 30, 2006 and 2005 are \$2,508,515, and \$2,407,735, respectively.

The primary sources of new principal for the Normal School Permanent fund are from the revenues, primarily timber sales, from certain state lands. The state lands include one hundred thousand acres granted by the United States government for state normal schools. These lands are managed by the State Department of Natural Resources, for the benefit of the three regional universities and The Evergreen State College.

## 6. ACCOUNTS RECEIVABLE

At June 30, 2006 and 2005, accounts receivable are as follows:

	2006	2005
Student tuition and fees	\$ 716,131	\$ 1,463,504
Federal, State and private grants and contracts	712,996	1,016,742
Auxiliary enterprises and other operating activities	2,179,378	 2,129,947
Total accounts receivable	3,608,505	4,610,193
Less allowance for doubtful accounts	(542,824)	 (552,552)
Net accounts receivable	\$ 3,065,681	\$ 4,057,641

## 7. STUDENT LOANS RECEIVABLE

At June 30, 2006 and 2005, student loans receivable are as follows:

	2006	 2005
Federal Perkins student loans	\$ 8,399,553	\$ 8,431,832
Other long-term loans	90,615	93,804
Institutional loans	 86,773	108,182
Total student loans	8,576,941	8,633,818
Less allowance for doubtful accounts	 (878,310)	 (866,872)
Net student loans receivable	\$ 7,698,631	\$ 7,766,946

## 8. INVENTORIES

At June 30, 2006 and 2005, inventories, stated at cost using various methods: retail, first-in, first-out (FIFO), or average cost, consist of the following:

	Valuation Method	2006	 2005
Location			
Bookstore	Retail	\$ 1,116,783	\$ 908,040
Central Stores	Average Cost	157,067	82,949
<b>Facilities Maintenance</b>	FIFO	172,647	153,247
Lock Shop	FIFO	72,366	83,888
Other inventory	FIFO	150,000	213,532
Total inventory		\$ 1,668,863	\$ 1,441,656

## 9. LAND AND CAPITAL ASSETS

The depreciation expense for the fiscal years ended June 30, 2006 and 2005 was \$12,855,532 and \$12,409,760, respectively. During 2005, \$467,708 of construction related interest was capitalized. No interest was capitalized during 2006.

Following are the changes in land and capital assets for the year ended June 30, 2006:

	6/30/2005		Additions/ Transfers		Ref	tirements	6/30/2006		
Land	\$	9,269,370	\$	-	\$	-	\$	9,269,370	
Capital assets									
Infrastructure	\$	40,873,119	\$	292,534	\$	-	\$	41,165,653	
Buildings		301,223,070		65,484		47,675		301,240,879	
Furniture, fixtures and equipment		30,353,503		1,984,788		563,921		31,774,370	
Library materials, Art collection		40,743,851		1,924,424		-		42,668,275	
Improvements		18,336,136		8,324,320		-		26,660,456	
Construction in progress		20,845,706		12,286,928		-		33,132,634	
Total capital assets		452,375,385		24,878,478		611,596		476,642,267	
Less accumulated depreciation									
Infrastructure		14,829,124		1,414,543		_		16,243,667	
Buildings		83,892,387		6,597,360		35,042		90,454,705	
Furniture, fixtures and equipment		25,504,362		1,951,879		553,270		26,902,971	
Library materials, Art collection		27,995,075		1,599,816		-		29,594,891	
Improvements		5,395,981		1,291,934		-		6,687,915	
Total accumulated depreciation		157,616,929		12,855,532		588,312		169,884,149	
Net capital assets	\$	294,758,456	\$	12,022,946	\$	23,284	\$	306,758,118	



Following are the changes in land and capital assets for the year ended June 30, 2005:

	6/30/2004		Additions/ Transfers		Retirements		6/30/2005
Land	\$_	9,269,370	\$	<u>-</u>	\$	-	\$ 9,269,370
Capital assets							
Infrastructure	\$	37,935,321	\$	2,937,798	\$	-	\$ 40,873,119
Buildings		289,797,293		11,425,777		_	301,223,070
Furniture, fixtures and equipment		29,333,964		1,854,893		835,354	30,353,503
Library materials, Art collection		38,921,316		1,822,535		· -	40,743,851
Improvements		11,538,168		6,797,968		-	18,336,136
Construction in progress		21,782,401		(636,851)		299,844	20,845,706
		429,308,463		24,202,120		1,135,198	452,375,385
Less accumulated depreciation							
Infrastructure		13,515,052		1,314,072		_	14,829,124
Buildings		77,302,430		6,589,957		_	83,892,387
Furniture, fixtures and equipment		24,406,479		1,932,670		834,787	25,504,362
Library materials, Art collection		26,446,761		1,548,314			27,995,075
Improvements		4,371,234		1,024,747		-	5,395,981
_		146,041,956		12,409,760		834,787	157,616,929
Net capital assets	\$	283,266,507	\$	11,792,360	\$	300,411	\$ 294,758,456

#### 10. COMPENSATED ABSENCES

The accrued leave balance as of June 30, 2006 and 2005 is \$5,986,630 and \$5,738,798, respectively. This consists of unused vacation leave and compensatory time earned for exempt professionals and classified staff. It also includes a percentage of earned and unused sick leave for exempt professionals and classified staff. For reporting purposes, the entire balance of accrued leave is considered current.

In 2004, the University began participating in the Voluntary Employees' Beneficiary Association – Medical Expense Plan (VEBA-MEP). This plan is a post-retirement medical expense reimbursement account available to professional staff employees of Western. The VEBA-MEP enables the University to deposit funds equivalent to your cash-out of compensable unused sick leave at retirement, tax free to a VEBA trust account on your behalf. Funds deposited into a VEBA-MEP account, as well as the earnings on the account, are not subject to federal income or social security taxes. During 2006 and 2005, \$69,709 and \$12,111, respectively was contributed to VEBA accounts by the University on behalf of employees.

#### 11. DEFERRED COMPENSATION

The University, through the State of Washington, offers its employees a deferred compensation plan created under Internal Revenue Code Section 457. The plan, available to all State employees, permits individuals to defer a portion of their salary until future years. The State of Washington administers the plan on behalf of the University's employees; the University does not have legal access to the funds.

#### 12. NOTES PAYABLE

The University finances certain land and equipment purchases through certificates of participation issued by the Washington State Treasurer. The University's debt service requirements for these agreements for the next five years and thereafter are as follows:

Fiscal Year	Principal		_	I	nterest
2007	\$	335,752		\$	38,775
2008		183,830			28,197
2009		154,866			21,452
2010		136,239			15,662
2011		116,943			10,333
2012-2016		147,782			20,406
2017-2021		27,148			802
Total	\$	1,102,560		\$	135,627

At June 30, 2006 and 2005, the University had \$3,470,908 and \$3,082,133 of assets financed by certificates of participation with \$2,587,405 and \$2,339,749 of accumulated depreciation, respectively.

#### 13. BONDS PAYABLE

Bonds payable consist of revenue bonds issued by the University for Housing and Dining System facilities, the Student Recreation Center, as well as the University's share of Washington State General Obligation bonds issued for construction of academic buildings. Bonds outstanding are shown on the page following.

#### Housing and Dining Revenue Bonds

As specified in Master Resolution 97-09, the Housing and Dining System Revenue Fund is used to pay operating expenses, principal and interest, fund debt service reserve accounts required in subsequent series resolutions, pay the renewal and replacement fund and, if desired, retire debt in the open market. Net revenues are pledged to equal at least 125% of debt service. The System has funded a reserve account for debt service, and maintains a renewal and replacement fund equal to at least 5% of outstanding bonds.

The Housing and Dining System has the following outstanding bond issues:

Series 2006 Revenue Bonds with an interest rate of 4% and an aggregate face value of \$9,620,000 at June 30, 2006, which is reported net of the original discount and debt issuance costs of \$90,625.

Series 2005 Revenue and Refunding Bonds with interest rates ranging from 3.375% to 4.50% and an aggregate face value of \$12,490,000 at June 30, 2006, which is reported net of the unamortized original discount and debt issuance costs of \$1,548,752.

Series 2003 Revenue and Refunding Bonds with interest rates ranging from 2% to 4.65% and an aggregate face value of \$13,960,000 at June 30, 2006, which is reported net of the unamortized original issue discount and debt issuance costs of \$387,254.

Series 1999 Junior Lien Revenue Bonds with interest rates ranging from 4.5% to 6.0% and an aggregate face value of \$1,560,000 at June 30, 2006, which is reported net of the unamortized original issue discount and debt issuance costs of \$35,646.

Series 1998 Junior Lien Revenue and Refunding Bonds with interest rates ranging from 4.2% to 5.5% and an aggregate face value of \$14,880,000 at June 30, 2006, which is reported net of the unamortized original issue premium and debt issuance costs of \$597,344.

## Recreation Center Revenue and Refunding Bonds

The Recreation Center issued the Revenue Bonds Series, 2002, in February 2002. The bonds bear interest at rates of 4% to 5% and have an aggregate face value of \$26,211,357 at June 30, 2006, which is reported net of the unamortized original issue discount, bond issuance costs, and a loss on defeasance of \$858,643.

#### State of Washington General Obligation Bonds

The University reimburses the State of Washington annually for debt service payments relating to the State of Washington General Obligations bonds paid from earnings of the Normal School Permanent Fund. The University's debt service for the general obligation bonds was paid in full during the 2005 fiscal year.

#### Advance Refunding

The scheduled liabilities as of June 30, 2006 and 2005 do not include \$12,030,000 and \$12,465,000, respectively, of Housing and Dining System revenue bonds which were advanced refunded in October 1991 and May 2005, and do not include \$72,963 of general obligations bonds refunded between October 1988 and June 1998.

Government obligations in amounts, maturities and bearing interest rates sufficient to fund retirement of these bonds are held in irrevocable trusts. Neither the assets of the trusts, nor their outstanding obligations, are included in the accompanying balance sheets.

## **Bonds Outstanding**

The debt service requirements for the revenue bonds for the next five years and thereafter are as follows:

		ining Revenue and ling Bonds		reation Center ue Bonds
Fiscal Year	Principal	Interest	Principal	Interest
2007	\$ 1,945,000	\$ 2,307,903	\$ 525,000	\$ 1,316,150
2008	2,055,000	2,192,614	545,000	1,295,150
2009	2,135,000	2,111,011	565,000	1,273,350
2010	2,220,000	2,022,665	585,000	1,250,750
2011	2,310,000	1,927,036	615,000	1,225,888
2012-2016	13,035,000	8,122,070	3,500,000	5,700,980
2017-2021	16,220,000	4,924,236	4,440,000	4,761,000
2022-2026	12,590,000	1,309,001	5,655,000	3,536,250
2027-2031	-	-	7,225,000	1,972,750
2032-2033		<u> </u>	3,415,000	258,250
Total	52,510,000	\$ 24,916,536	27,070,000	\$ 22,590,518
Less unamortized costs	570,844		791,153	
Less unamortized loss on defeasance	2,088,777	_	67,490	_
Total	\$ 49,850,379	<u> </u>	\$ 26,211,357	=

## 14. LONG-TERM LIABILITIES

Following are the changes in bonds and notes payable for the year ended June 30, 2006 and 2005:

	6/00/0005	٨٥	lditions	Do	tirements	6/00/0006	Current Portion
	6/30/2005	Αt	iditions	ĸe	urements	6/30/2006	 Portion
Bonds and notes payable							
Revenue and refunding bonds	\$ 68,359,753	\$	9,752,396	\$	2,050,413	\$ 76,061,736	\$ 2,470,000
Notes payable	992,754		388,623		278,817	1,102,560	335,752
Total bonds and notes payable	\$ 69,352,507	\$	10,141,019	\$	2,329,230	\$ 77,164,296	\$ 2,805,752
-							
							Current
_	6/30/2004	Ad	lditions	Re	tirements	6/30/2005	Current Portion
Bonds and notes payable	6/30/2004	Ac	lditions	Re	tirements	6/30/2005	 
Bonds and notes payable Revenue and refunding bonds	\$ 6/30/2004 70,064,483		lditions 12,635,296		tirements 14,340,026	\$ 6/30/2005 68,359,753	\$ 
1 0							 Portion
Revenue and refunding bonds	70,064,483				14,340,026		 Portion

#### 15. LEASES

The University finances certain equipment through non-cancelable operating leases. At June 30, 2006, future payments under these operating leases are as follows:

Fiscal Year	Leas	se Payment
2007	\$	337,156
2008		300,690
2009		289,508
2010		282,247
2011		31,392
Total minimum lease payments	\$	1,240,993

## 16. COLLECTIONS

The University has several collections of art that it does not capitalize. The Outdoor Sculpture Collection is a public art collection displayed throughout the entire campus. There are also collections of 19<sup>th</sup> and 20<sup>th</sup> century prints and drawings, the Whittington Collection of Asian Ceramics, and the Chair Collection. These collections adhere to the University's policy to (a) maintain them for public exhibition, education, or research; (b) protect, keep unencumbered, care for, and preserve them; and (c) require proceeds from their sale to be used to acquire other collection items. Generally accepted accounting principles permit collections maintained in this manner to be charged to operations at the time of purchase rather than capitalized.

## 17. OPERATING EXPENSES BY FUNCTIONAL CATEGORIES

In the Statement of Revenues, Expenses and Changes in Net Assets, operating expenses are displayed by natural classifications which include salaries, employee benefits, goods and services, and other similar categories.

Operating expenses by functional classification for the year ended June 30, 2006 and 2005 are summarized as follows:

	2006	 2005
Instruction	\$ 74,180,428	\$ 70,718,380
Research	3,270,497	3,094,787
Academic support	9,989,795	9,971,724
Student services	12,602,335	12,065,045
Institutional support	16,624,728	15,504,152
Operation and maintenance of plant	26,245,216	23,403,854
Scholarships and other student aid	13,386,305	11,837,042
Auxiliary enterprise expenditures	42,542,789	 42,193,547
Total operating expenses	\$ 198,842,093	\$ 188,788,531

#### 18. PENSION PLANS

The University offers four contributory pension plans: the Washington State Public Employees' Retirement System (PERS) plan, the Washington State Teachers Retirement System (TRS), the Law Enforcement Officers' and Firefighters' Retirement System (LEOFF) and the Western Washington University Retirement Plan (WWURP).

The payroll for the University employees covered by PERS for the year ended June 30, 2006 and 2005 is \$30,130,598 and \$28,654,628; the payroll for employees covered by TRS is \$1,138,113 and \$1,314,355; the payroll covered by WWURP is \$60,878,662 and \$56,099,134; the payroll for LEOFF is \$592,601 and \$575,903, respectively. The total payroll for the University is \$100,287,921 and \$95,166,518.

#### Western Washington University Retirement Plan (WWURP)

#### Plan Description

The Western Washington University Retirement Plan (WWURP) is a defined contribution pension plan with a supplemental payment, when required. The plan covers faculty, professional staff, and certain other employees. It is administered by the University. The University's Board of Trustees is authorized to establish and amend benefit provisions.

Contributions to the plan are invested in annuity contracts or mutual fund accounts offered by one or more fund sponsors. Benefits from fund sponsors are available upon separation or retirement at the member's option. Employees have at all times a 100% vested interest in their accumulations.

The supplemental payment plan determines a minimum retirement benefit goal based upon a one-time calculation at each employee's retirement date. The University makes direct payments to qualified retirees when the retirement benefit provided by the fund sponsor does not meet the benefit goal.

## Funding Policy

Employee contribution rates, which are based on age, range from 5% to 10% of salary. The University matches the employee contributions. All required employer and employee contributions have been made. The amounts for the current year and two previous years are as follows:



	2006	2005	2004
Employee	\$4,594,947	\$ 4,336,867	\$ 4,123,995
University	4,597,727	4,335,929	4,124,462

### Supplemental Component (Unaudited)

The University received an actuarial evaluation of the supplemental component of the UWRP during fiscal year 2004. The previous evaluation was performed in 1999. The Unfunded Actuarial Accrued Liability (UAAL) calculated as of June 30, 2004 and 1999 was \$1,559,000 and \$1,261,000, respectively, and is amortized over a 19.5 year period. The Annual Required Contribution (ARC) of \$164,000 consists of amortization of the UAAL (\$92,000) and normal cost (or current cost) (\$69,000). The UAAL and ARC were established using the entry age normal cost method. The actuarial assumptions included an investment rate of return of 6% to 8% and projected salary increases ranging from 2% to 4%. Approximately \$108,115 and \$175,590 of the University's payroll was covered under this plan during 2005 and 1999, respectively. The following table reflects the activity in the Net Pension Obligation for the year ended June 30, 2006:

Balance as of June 30, 2004	\$ 39,679
Annual Required Contribution FY05	164,000
Payments to Beneficiaries FY05	(107,712)
Balance as of June 30, 2005	95,967
Annual Required Contribution FY06	164,000
Payments to Beneficiaries FY06	(110,801)
Balance as of June 30, 2006	<u>\$ 149,166</u>

Annual payments for the fiscal years 2006 and 2005 were \$110,801 and \$107,712.

#### PERS, TRS, and LEOFF

#### Plan Description

Western Washington University contributes to PERS, TRS, and LEOFF, cost sharing multiple-employer defined benefit pension plans administered by the State of Washington Retirement System.

PERS I provides retirement and disability benefits, and minimum benefit increases beginning at age 66 to eligible non-academic plan members hired prior to October 1, 1977. PERS II and III provide retirement and disability benefits, and a cost-of-living allowance, to eligible non-academic plan members hired on or after October 1, 1977. In addition, PERS III has a defined contribution component, which is fully funded by employee contributions. PERS defined benefit plan benefits are vested after an employee completes five years of eligible service.

TRS I provides retirement and disability benefits and a lump sum death benefit, and minimum benefits increases beginning at age 65 to certain eligible faculty hired prior to October 1, 1977. TRS II and III provide retirement benefits, and cost-of-living allowance to certain eligible faculty hired on or after October 1, 1977. In addition TRS III has a defined contribution component which is fully funded by employee contributions. Defined benefit plan benefits are vested after an employee completes five years of eligible service.

LEOFF II provides retirement benefits and a cost of living allowance for eligible law enforcement officers. LEOFF System benefits are vested after an employee completes five years of eligible service.

The Washington State Legislature establishes or amends benefit provisions for PERS, TRS, and LEOFF. Additional information concerning plan descriptions and benefit provisions is included in a Comprehensive Annual Financial Report publicly available from the Washington System Department of Retirement System, P.O. Box 48380, Olympia, WA, 98504.

#### Funding Policy

Each biennium, the Office of the State Actuary, using funding methods prescribed by statute, determines actuarially required employee and/or employer contribution rates for PERS, TRS, and LEOFF plans, except where employee contribution rates are set by statute. All employers are required to contribute at the level established by state law.

The required contribution rates expressed as a percentage of current year covered payroll at June 30, 2006 follow:

	Employee	University		
PERS				
Plan I	6.00%	2.44%		
Plan II	2.25%	2.44%		
Plan III	5.00-15.00%	2.44%		
TRS				
Plan I	6.00%	2.66%		
Plan II	2.21%	2.66%		
Plan III	5.00-15.00%	2.66%		
LEOFF				
Plan II	6.95%	7.14%		

All required employer and employee contributions have been made. The required contributions for the years ending June 30, 2006, 2005, and 2004 are as follows:

_	2006	2005		 2004	
PERS			_		
Employee	\$1,002,577	\$	738,047	\$ 726,841	
University	723,235		390,500	391,650	
TRS					
Employee	40,055		43,517	49,658	
University	17,648		10,668	12,238	
LEOFF					
Employee	41,201		29,295	28,760	
University	42,327		30,417	30,011	

#### 19. RISK MANAGEMENT

The University participates in a State of Washington risk management self-insurance program. Premiums to the State are based on actuarially determined projections and include allowances for payments of both outstanding and current liabilities. The University self-insures unemployment compensation for all employees.

In addition, sufficient insurance coverage for property casualty loss on the residence halls and the Wade King Student Recreation Center is maintained in accordance with the Housing and Dining System and Wade King Student Recreation Center Master Bond Resolutions.

The University has been named in several lawsuits. While the final outcome of the lawsuits cannot be predicted with certainty, it is the University's opinion that the ultimate liability will not materially affect the financial statements. The University participates in the State insurance program and is indemnified and will be reimbursed by the State for any claims paid related to these lawsuits.

#### **20. COMMITMENTS**

Goods and services for operating and capital projects, contracted for but not yet received, are considered to be commitments at year end. The amount of these commitments at June 30, 2006 and 2005 are:

	2006			2005		
Operating	\$	2,561,392		\$	2,552,925	
Research		1,538,561			1,129,464	
Capital projects		12,063,902			10,701,460	
Total commitments	\$	16,163,855		\$	14,383,849	

#### 21. LINCOLN CREEK TRANSPORTATION CENTER

The University entered into a three year lease-purchase agreement on October 20, 2003 to acquire land for use as a park and ride. Lease payments for the three years total \$516,000, of which \$60,000 may be applied to the purchase price of \$2,650,000.

In December 2004, the Federal Transit Administration (FTA) designated \$1,943,557 in grant funding for improvements of the Lincoln Creek Transportation Center. Phase one of the project, including site preparation and initial development, was completed in the fall of 2004 at a cost of \$350,175 and capitalized as leasehold improvements.

During fiscal 2006, \$400,330 of FTA grant funds were spent on environmental assessment, project administration, and pre-design costs.

## 22. SUBSEQUENT EVENTS

The University exercised its option to purchase the Lincoln Creek property in September 2006. The purchase closed on October 13, 2006. The University will be issuing Washington State Certificates of Participation to finance the purchase of the land.